



# Tukwila Urban Center

Implementation Analysis  
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December 2009

# Introduction



# Purpose of the project

- Review Tukwila Urban Center (TUC) public review draft (Feb 2009)
- Explore concerns of stakeholders
- Evaluate economic feasibility of design types and densities in the TUC plan
- Recommend strategies to support the implementation of the TUC plan

# Methods

- Review the TUC plan and code
- Analyze long-run economic, demographic, and development trends
- Prepare Four Prototype and Pro Forma analyses
- Conduct Focus Groups

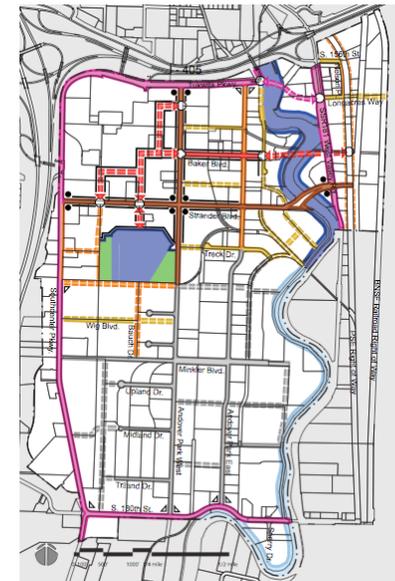
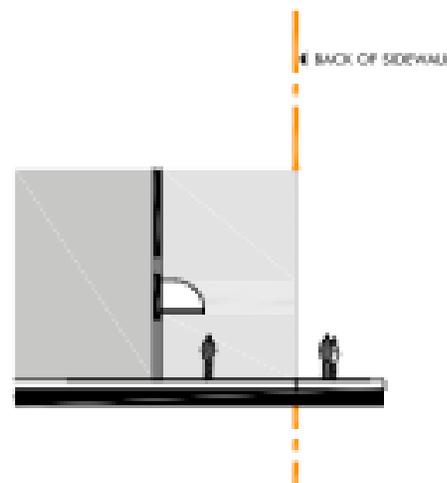
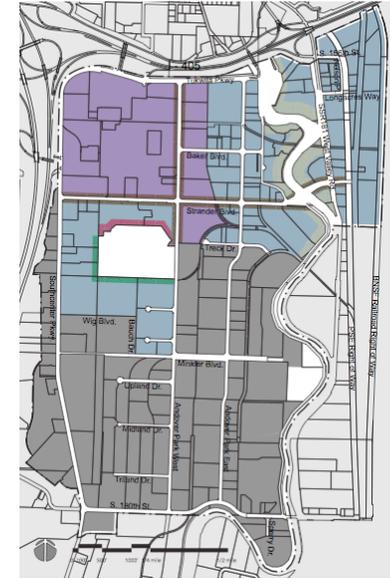
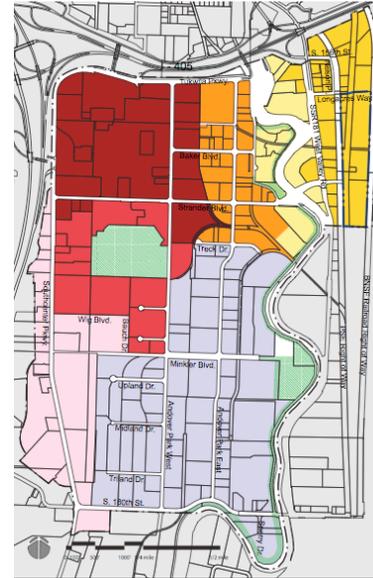
# The TUC Plan

- The Plan:
  - Recognizes Southcenter as a regional retail and employment Center
  - Builds on King County's "Urban Centers" designation
  - Reflects the community's vision for growth and change
  - Envisions future development that is more:
    - Urban
    - Mixed-use
    - Pedestrian-oriented
    - Transit oriented



# Plan components

- Use zones
- Scale zones
- Corridors
- Form-based development standards
- Design guidelines





# Development economics



# Long-run factors that affect development in the TUC

## Advantages

- Location/Destination
- Access
- Large marketshed
- Regional employment center
- Waterfront amenities
- Large parcels

## Disadvantages

- Lower-income market
- Auto-oriented retail center
- Lack of publicly-owned land
- Declining strength of retail market
- Large parcels

# Short-run factors that affect development

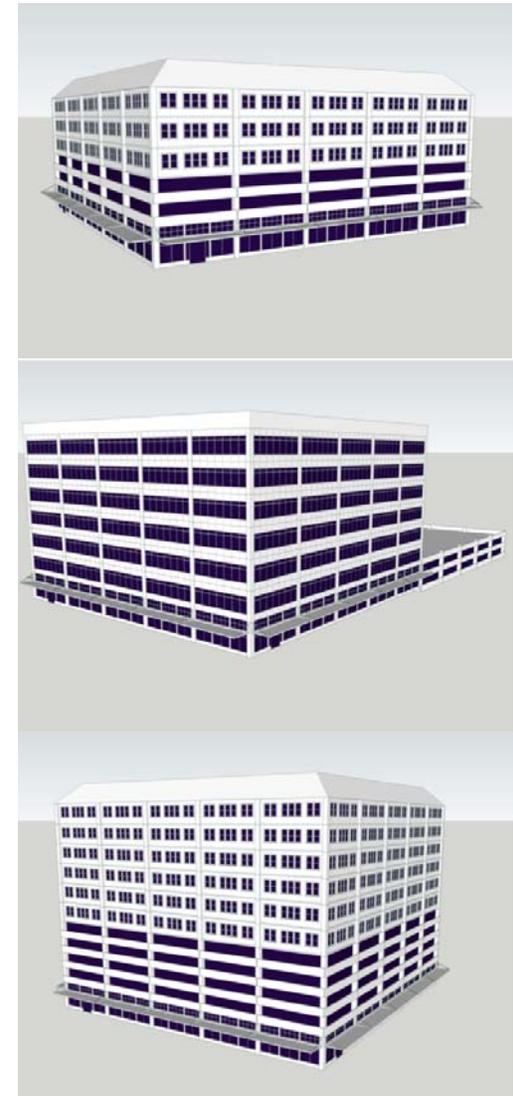
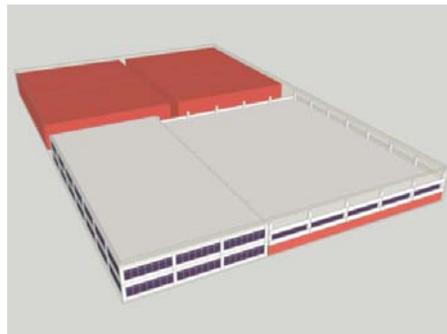
- Lower rents
- Lack of development incentives
- Lack of paid parking on and off street
- Economic downturn
  - Lack of demand (Regional oversupply of asset classes)
  - Costly and tight financing for developers
  - Curtailed consumer spending

# Prototypes and proformas

Financial Pro Forma Prototype: Mixed-use mid-rise building		Scenario 1 (35/65)	Scenario 2 (20/80)	Scenario 3 (35/65 with public)		
<b>Assumptions / Building value bottom line</b>						
<b>About the development</b>		<b>Equity</b>		<b>Equity</b>		
use	gross sq feet	Equity required	assumption	dollars	assumption	dollars
Apartments	50,000	Equity terms	35%	\$7,731,000	20%	\$4,417,714
Ground floor retail	20,000	term (yrs)	7		10	
Structured and surface parking	44,135	interest rate	20%		20%	
TOTAL (w/o parking)	80,000	Total equity repayment (balloon payment at end of term)		\$15,013,391		\$8,579,058
<b>Development costs</b>		<b>Bank loan</b>		<b>Bank loan</b>		
item	% assumption	dollars	assumption	dollars	assumption	dollars
Site acquisition		\$1,020,000	65%	\$14,357,572	90%	\$17,670,857
New construction		\$14,889,450	term (yrs)	30	30	
Developer fee	1%	\$744,473	interest rate	8.0%	8.0%	
% of construction	30%	\$4,486,320	Annual payment		\$1,275,346	
Soft costs						
Contingency	5%	\$967,819				
(as % of soft & hard costs)	9%	\$1				
Off-site costs						
TOTAL		\$22,080,572				
<b>Revenues and expenses</b>		<b>Bottom line</b>		<b>Bottom line</b>		
indicator of income/expense	% assumption	annual income	Loan to value ratio	1.00	Loan to value ratio	1.23
Residential rent (per month)	1.7%	\$1,040,400	Debt coverage ratio	0.96	Debt coverage ratio	0.85
Retail rent (per year)	30%	\$340,000	Financing gap	\$0	Financing gap	\$0
Total revenue		\$1,380,400	Equity repayment gap (= surplus)	-\$15,030,073	Equity repayment gap (= surplus)	-\$8,604,736
Management fee (% of revenue)	3%	\$69,020	IRR on equity	-18%	IRR on equity	-13%
STABILIZED NOI		\$1,221,034				
<b>Other assumptions</b>		<p>This sheet allows the user to manipulate four development and financing scenarios by changing the variables that are highlighted in BLUE. All scenarios reference the same development program. All scenarios reference the same revenue and cost assumptions, but these assumptions can be changed on this page. The key difference in the scenarios is the structure of the financing.</p>				
Rent increase per year	3%					
Operating cost increase	3%					
Vacancy, Yr 1	20%					
Vacancy, Yr 2	10%					
Vacancy, Yr 3 and stabilization	5%					
Cap rate	8.5%					
<b>Bottom line</b>		<b>Bottom line</b>		<b>Bottom line</b>		
Fair Market Value	\$14,368,640	Loan to value ratio	1.00	Loan to value ratio	1.00	
Created value (FV - costs)	(\$7,698,932)	Debt coverage ratio	0.96	Debt coverage ratio	0.96	
		Financing gap	\$0	Financing gap	\$0	
		Equity repayment gap (= surplus)	-\$5,040,575	Equity repayment gap (= surplus)	-\$5,040,575	
		IRR on equity	-13%	IRR on equity	-13%	

# Prototypes

- Mixed-use mid rise building
- Office tower
- Residential tower
- Adaptive re-use of big box



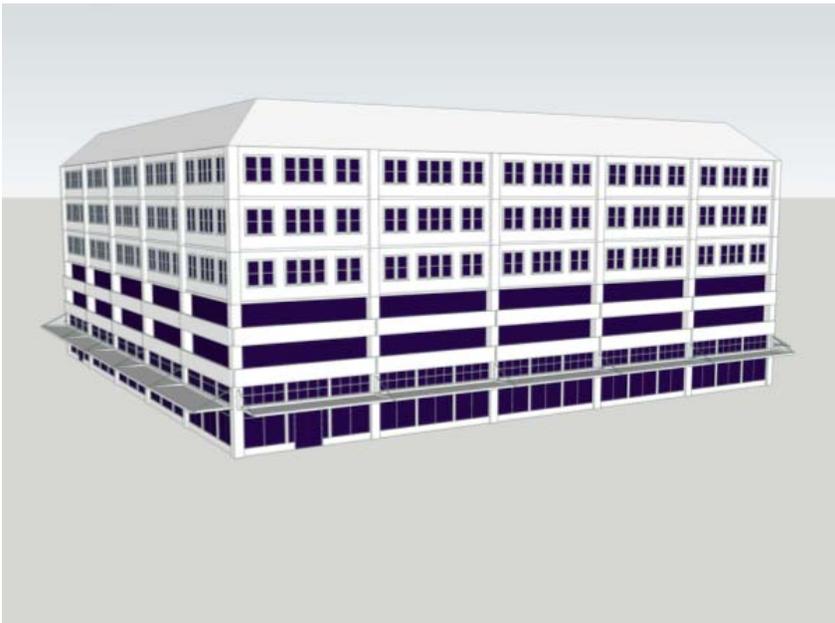
# Assumptions

- Land division probably necessary
- No off-site \$\$
- No initial parking revenue
- Residential units = rental
- Construction costs, unit sizes, rents, etc. based on interviews with industry professionals

# Financing scenarios

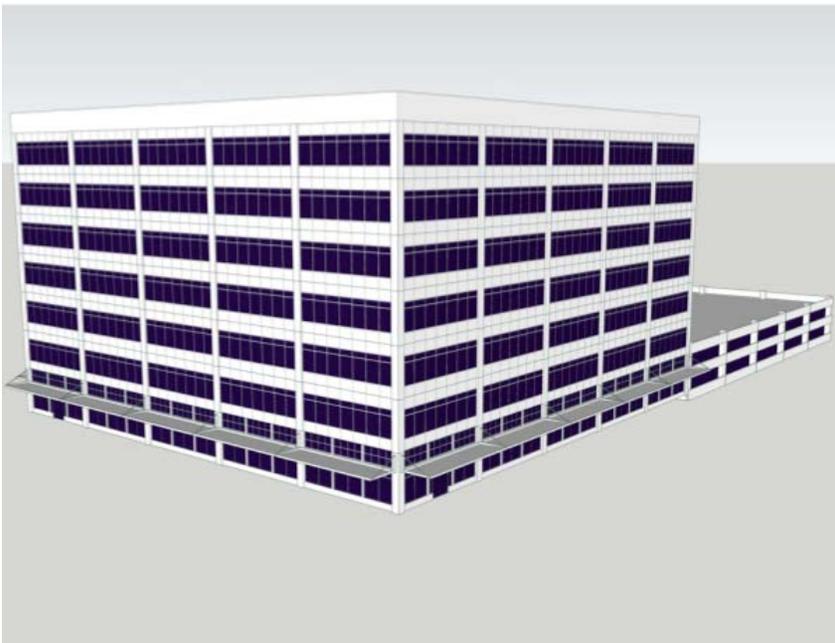
- 1. All Private: 65% bank loan at 8% interest with equity at 13%
- 2. All Private: 80% bank loan at 6% interest with equity at 13%
- 3. Public/Private:
  - Bank loan at 8%
  - Reduced equity + second loan from public agency at 1%
- 4. Public/Private:
  - Bank loan at 6%
  - Reduced equity + second loan from public agency at 1%

# Mixed-use mid-rise



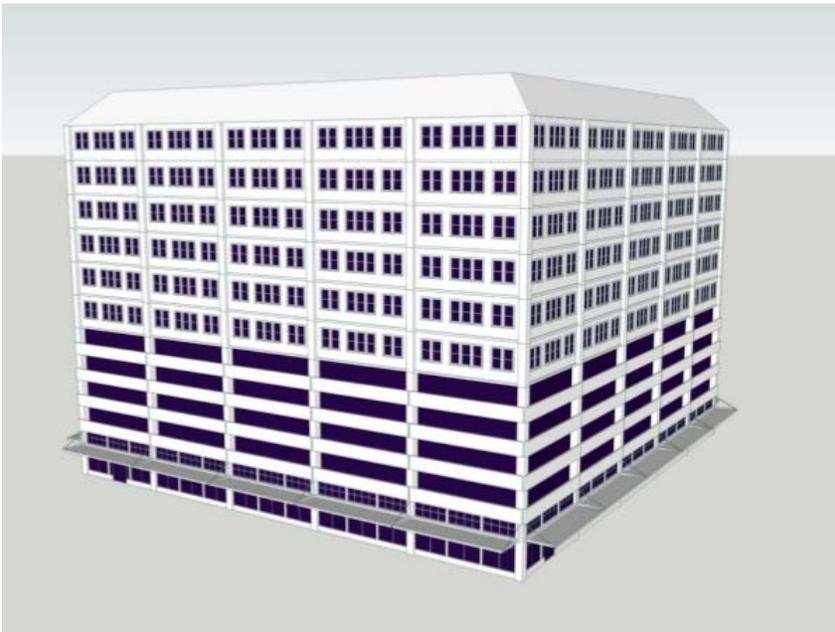
- Stories: 6 (2 parking, 1 retail, 3 residential)
- Gross Bldg SF: 80,000
- Usable SF: 68,000
- Parking SF: 44,135
- Footprint SF: 20,000

# Office Tower



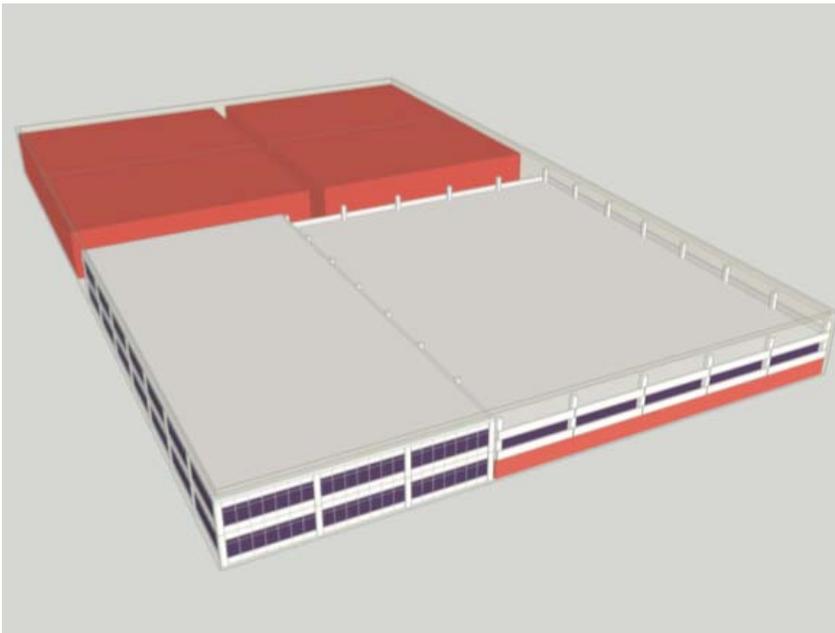
- Stories: 9 (2 parking, 1 retail, 6 office)
- Gross Bldg SF: 157,000
- Useable SF: 133,450
- Parking SF: 142,086
- Footprint SF: 22,000

# Residential tower



- Stories: 11 (4 parking, 1 retail, 6 residential)
- Gross Bldg SF: 161,000
- Useable SF: 136,850
- Parking SF: 80,680
- Footprint SF: 23,000

# Adaptive re-use (big box)



- Stories: 2 (1 retail, 1 office)
- Gross Bldg SF: 90,000
- Useable SF: 76,500
- Parking SF: 57,120
- Parking SF (in surface lots): 27,120
- Footprint SF: 100,000 (original)

# Summary

	Prototype			
	Mixed-use Mid-rise	Office Tower	Residential tower	Adaptive Re-Use
Total floors	6	6	11	2
Gross SF (excluding parking)	80,000	157,000	161,000	90,000
Useable SF	68,000	133,450	136,850	76,500
Uses	Residential Ground floor retail Parking	Office Ground floor retail Parking	Residential Ground floor retail Parking	Office Ground floor retail Restaurant Parking
Development Cost	\$22,088,572	\$37,614,700	\$52,777,129	\$11,196,188
Fair Market Value	\$14,388,640	\$27,017,463	\$30,831,914	\$15,532,688
Created Value (Cost-Value)	(\$7,699,932)	(\$10,597,237)	(\$21,945,215)	\$4,336,500

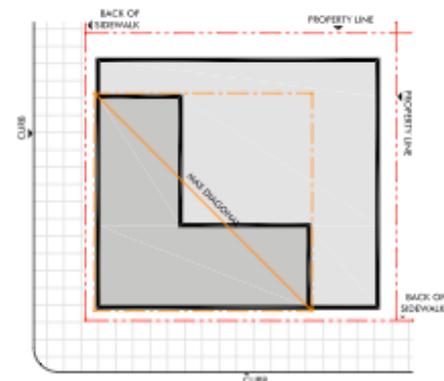
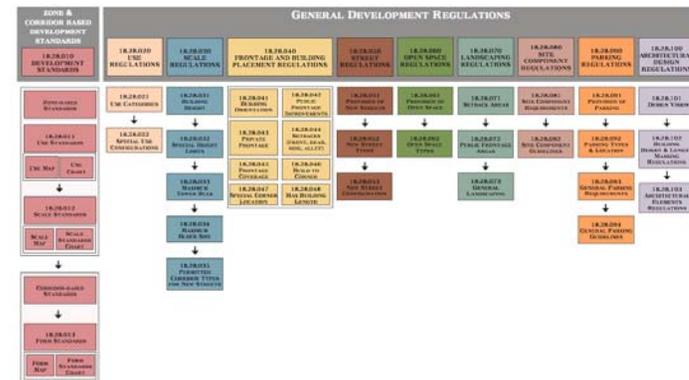
# Why Adaptive re-use works (and others do not)

- Lower cost of construction
- Doesn't need new structured parking
- Can be supported by lower rents



# Comments on TUC standards

- Organization/complexity
- Thresholds that trigger compliance
- Open Space
- Fire Code
- Parking requirements



# Action Plan to catalyze development

## Short-Term

# GET THE FACTS

- Additional information about:
  - Land and building values
  - Rents for all asset classes
  - Construction costs
  - Land ownership status
  - Water, soils, environment
  - Project needs and targets for various uses  
(attention on workforce and affordable housing)

# ESTABLISH A REDEVELOPMENT ENTITY

- Redevelopment entity on the public side
- Coordinate implementation of TUC redevelopment strategy
- Existing department or new entity

# CONSIDER REBRANDING TUKWILA

- Two images:
  - Strong regional shopping center
  - public safety and socio-economic issues
- Rebrand:
  - Focus on attractive mixed-use development for customers, tenants, and developers
  - Take advantage of potential waterfront amenities, the central location and access, and affordability

## LIGHT RAIL, BUS TRANSIT, COMMUTER RAIL LINKS

- Integrated system can help the area become more viable for office and residential uses
- Foster 20 minute neighborhood

# PUBLIC SECTOR TOOL KIT

- Public resources/tools that can be used to partner on implementing the strategy:
  - Low interest loans to leverage private development
  - Purchase or option land
  - Revenue bonds
  - Fund pedestrian improvements
  - Acquire and develop open space
  - Parking garage (construct or participate in financing)
  - Focus impact fees to benefit TUC area

# Action Plan to catalyze development

## Intermediate- and Long-Term

# PREPARE A COLLABORATIVE REDEVELOPMENT STRATEGY

- Collaborate to capitalize on TUC vision (property owners, businesses, community members):
  - Secure agreement on location of critical new streets
  - Identify potential locations for open space
  - Prioritize public improvements (open space, structured parking, ped amenities)
  - Identify where redevelopment should start –i.e. catalytic development opportunities

# CHOOSE APPROACHES TO INITIATE DEVELOPMENT

- Purchase/secure options on sites
- Solicit developers through an RFQ process
- Partner with private sector owners who control strategic sites
- Offer public assistance and tool kit programs on first-come, first-serve basis

# IMPLEMENT REDEVELOPMENT STRATEGY

- Work with stakeholders
- Have development tool authorized
- Assemble key parcels and collaborate with developers through RFQ process
- Enter into pre-development agreements
- Start with smaller scale, but important momentum building projects

Questions?



# Sample pro-forma: mixed-use, mid-rise

Assumptions / Building value bottom line		
<b>About the development</b>		
<i>use</i>	<i>gross sq feet</i>	
Apartments	60,000	
Ground floor retail	20,000	
Structured and surface parking	44,135	
<b>TOTAL (w/o parking)</b>	<b>80,000</b>	
<b>Development costs</b>		
<i>item</i>	<i>% assumption</i>	<i>dollars</i>
Site acquisition		\$1,020,000
New construction		\$14,889,450
Developer fee (as % of construction)	5%	\$744,473
Soft costs (as % of construction)	30%	\$4,466,835
Contingency (as % of soft & hard costs)	5%	\$967,814
Off-site costs	0%	\$0
<b>TOTAL</b>		<b>\$22,088,572</b>

Revenues and expenses		
<i>source of income/expense</i>	<i>\$/SF assumption</i>	<i>annual income</i>
Residential rent (per month)	1.7	\$1,040,400
Retail rent (per year)	20	\$340,000
<b>total revenue</b>		<b>\$1,380,400</b>
Management fee (as % of revenue)	5%	\$69,020
<b>STABILIZED NOI</b>		<b>\$1,223,034</b>
<b>Other assumptions</b>		
Rent increase per year	3%	
Operating cost increase	3%	
Vacancy, Yr 1	30%	
Vacancy, Yr 2	10%	
Vacancy, Yr 3 and stabilization	5%	
Cap rate	8.5%	
<b>Bottom line</b>		
Fair Market Value	\$14,388,640	
Created value (FMV - costs)	<b>(\$7,699,932)</b>	

# Sample pro-forma: adaptive re-use

Assumptions / Building value bottom line		
<b>About the development</b>		
<i>use</i>	<i>gross sq feet</i>	
Retail	40,000	
Restaurant	10,000	
Surface parking	30,000	
<i>TOTAL (w/o parking)</i>	<i>50,000</i>	
<b>Development costs</b>		
<i>item</i>	<i>% assumption</i>	<i>dollars</i>
Site acquisition		\$3,910,000
New construction		\$7,912,500
Developer fee (as % of construction)	5%	\$395,625
Soft costs (as % of construction)	30%	\$2,373,750
Contingency (as % of soft & hard costs)	5%	\$514,313
Off-sites (as % of construction)	0%	\$0
<i>TOTAL</i>		<i>\$11,196,188</i>

Revenues and expenses		
<i>source of income/expense</i>	<i>\$/SF assumption</i>	<i>annual income</i>
Brew pub rent (per year)	17	\$144,500
Retail rent (per year)	20	\$680,000
Office rent (per year)	18	\$612,000
<i>total revenue</i>		<i>\$1,436,500</i>
Management fee (as % of revenue)	5%	\$71,825
<i>STABILIZED NOI</i>		<i>\$1,272,739</i>
<b>Other assumptions</b>		
Rent increase per year	3%	
Operating cost increase	3%	
Vacancy, Yr 1	30%	
Vacancy, Yr 2	10%	
Vacancy, Yr 3 and stabilization	5%	
Cap rate	8.0%	
<b>Bottom line</b>		
Fair Market Value	\$15,909,238	
Created value (FMV - costs)	\$4,713,050	